Meeting: O\&S Date: May 2024
Wards affected: All
Report Title: Absence from Schools Autumn and Spring 2023-24
Compiled by: Dan Hamer, Head of Service for Vulnerable Pupils, dan.hamer@torbay.gov.uk
Director Contact Details: Nancy Meehan, DCS, nancy.meehan@torbay.gov.uk

## 1. Purpose of Report

1.1 To illustrate the current levels of exclusion and suspension.
1.2 To illustrate the current numbers of Electively Home Educated children and young people.
1.3 To outline the position of the Local Area regarding school attendance.
1.4 To outline the current numbers in school part time or educated other than at school.

## 2. Exclusion and Suspension

2.1 Suspensions in Torbay's schools continues to rise. The picture for the spring term from shared data is below:


The data per school is below. The colour coding shows change in Spring 2024 vs 5 year Spring average discounting Spring 2021 (Lockdown).

| School |  |  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |

Many schools are keeping suspension as a last resort. This appears particularly true in the Primary sector where most suspensions are repeats for one or two children.

Two secondary schools have $40 \%$ of all Spring Term suspensions between them. They have $26 \%$ of all students for the phase on roll.

The table below shows the number of suspensions in the Academic Year to the $1^{\text {st }}$ April 2024.

|  | Sep | Oct | Nov | Dec | Jan | Feb | Mar | Grand <br> Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Lodestar Academy | 5 | 4 | 8 | 13 | 19 | 6 | 17 | 72 | V |
| Primary School | 46 | 39 | 33 | 21 | 26 | 21 | 14 | 200 |  |
| Hayes School | 4 | 1 | 1 | 2 | 5 | 4 | 4 | 21 | $\checkmark$ |
| Curledge Street Academy | 6 | 7 | 2 | 1 | 1 | 1 | 2 | 20 |  |
| St Marychurch CE Primary School | 1 | 2 | 6 | 5 | 1 | 3 | 0 | 18 | ~ |
| Cockington Primary School | 6 | 7 | 2 | 1 | 0 | 0 | 1 | 17 |  |
| Ellacombe Academy | 2 | 1 | 2 | 4 | 3 | 2 | 1 | 15 | $\sim$ |
| Sherwell Valley Primary School | 5 | 3 | 1 | 0 | 3 | 1 | 1 | 14 | $\sim$ |
| Upton St James CE Primary School | 4 | 2 | 0 | 0 | 3 | 2 | 2 | 13 | - |
| Eden Park Primary School | 0 | 1 | 5 | 1 | 3 | 3 | 0 | 13 | $\sim$ |
| Roselands Primary School | 5 | 0 | 3 | 3 | 1 | 0 | 0 | 12 | $\checkmark$ |
| Our Lady of the Angels School | 4 | 1 | 2 | 1 | 1 | 0 | 1 | 10 | $\sim$ |
| Kings Ash Academy | 1 | 2 | 1 | 1 | 1 | 3 | 1 | 10 | $\wedge$ |
| Oldway Primary School | 3 | 3 | 3 | 0 | 0 | 0 | 0 | 9 |  |
| Homelands Primary School | 1 | 4 | 1 | 0 | 2 | 0 | 0 | 8 | - |
| Barton Hill Academy | 1 | 2 | 1 | 0 | 0 | 1 | 1 | 6 | $\sim$ |
| All Saints Babbacombe CE Primary School | 1 | 1 | 0 | 2 | 0 | 0 | 0 | 4 | $\cdots$ |
| Collaton St Mary CE Primary School | 1 | 0 | 1 | 0 | 1 | 0 | 0 | 3 | $\checkmark$ |
| Shiphay Learning Academy | 0 | 0 | 1 | 0 | 1 | 1 | 0 | 3 | $\checkmark$ |
| Warberry CE Primary School | 1 | 1 | 0 | 0 | 0 | 0 | 0 | 2 |  |
| Watcombe Primary School | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 1 |  |
| St Margaret's Academy | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 1 | - |
| Secondary School | 346 | 337 | 444 | 186 | 367 | 324 | 384 | 2388 |  |
| St Cuthbert Mayne Joint Catholic \& CE School | 180 | 139 | 185 | 75 | 156 | 113 | 116 | 964 | $\cdots$ |
| Paignton Academy | 34 | 62 | 59 | 36 | 83 | 73 | 103 | 450 | $\sim$ |
| Brixham College | 77 | 54 | 107 | 30 | 50 | 52 | 63 | 430 | へ |
| Torquay Academy | 17 | 45 | 54 | 31 | 41 | 44 | 46 | 278 | $\sim$ |
| The Spires College | 29 | 36 | 34 | 15 | 33 | 38 | 49 | 233 | $\sim$ |
| Torquay Boys' Grammar School | 1 | 0 | 4 | 0 | 2 | 3 | 7 | 17 | $\sim$ |
| Torquay Girls' Grammar School | 5 | 2 | 0 | 0 | 2 | 1 | 1 | 11 | $\sim$ |
| Churston Ferrers Grammar School | 3 | 0 | 1 | 0 | 1 | 0 | 0 | 5 | ん |
| Special School | 73 | 48 | 36 | 27 | 33 | 25 | 7 | 249 |  |
| The Brunel Academy | 68 | 45 | 31 | 24 | 26 | 17 | 0 | 211 |  |
| Combe Pafford School | 3 | 2 | 2 | 2 | 6 | 7 | 5 | 27 | - |
| Mayfield School | 2 | 0 | 3 | 0 | 0 | 1 | 1 | 7 | $\sim$ |
| Grand Total | 470 | 428 | 521 | 247 | 445 | 376 | 422 | 2909 |  |

In the same period in 2022/23 the figures were:

| Phase | Sept | Oct | Nov | Dec | Jan | Feb | Mar | Total2024 <br> $+/-$ |  |
| ---: | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Primary | 15 | 40 | 49 | 17 | 17 | 16 | 31 | 185 | $\mathbf{+ 1 5}$ |
| Secondary | 160 | 239 | 312 | 145 | 287 | 216 | 344 | 1703 | $\mathbf{+ 6 8 5}$ |
| Special | 13 | 8 | 17 | 9 | 19 | 22 | 50 | 138 | $\mathbf{+ 1 1 1}$ |

2.2 The exclusions data below is from the Vulnerable Pupils Team records. It captures all exclusions, including those yet to be reviewed by governors and trustees.

|  | 2022/23 |  |  |  |  | 2023/24 |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Aut1 | Aut2 | Spr1 | Spr2 | Total | Aut1 | Aut2 | Spr1 | Spr2 | Total | Difference |
| AP |  | 1 | 1 |  | 2 |  |  | 1 |  | 1 | -1 |
| Lodestar |  | 1 | 1 |  | 2 |  |  | 1 |  | 1 | - -1 |
| Primary | 3 | 6 | 2 | 2 | 13 | 3 | 4 | 6 | 3 | 16 | 3 |
| All Saints Babbacombe |  | 2 |  |  | 2 |  |  | 1 |  | 1 | - -1 |
| Cockington Primary | 1 |  |  |  | 1 |  | 1 |  |  | 1 | 0 |
| Ourledge Street |  | 1 | 1 |  | 2 |  |  | 1 |  | 1 | - -1 |
| Eden Park Primary |  |  |  | 2 | 2 |  |  |  |  |  | - -2 |
| Blacombe Academy |  | 1 |  |  | 1 |  |  | 1 |  | 1 | $\bigcirc$ |
| Homelands |  |  |  |  |  |  |  | 2 |  | 2 | 2 |
| Ilsham Academy | 1 |  |  |  | 1 |  |  |  |  |  | - -1 |
| Kings Ash Academy |  |  | 1 |  | 1 |  | 1 |  |  | 1 | 0 |
| Oldway Primary |  |  |  |  |  |  | 1 |  |  | 1 | ) |
| Our Lady of The Angels |  |  |  |  |  |  | 1 | 1 |  | 2 | $\bigcirc 2$ |
| Poselands |  | 1 |  |  | 1 |  |  |  |  |  | - -1 |
| Sacred Heart Primary | 1 |  |  |  | 1 |  |  |  |  |  | - -1 |
| Sherwell Valley |  |  |  |  |  |  |  |  | 1 | 1 | - 1 |
| Shiphay |  |  |  |  |  | 1 |  |  |  | 1 | $\bigcirc 1$ |
| St Marychurch |  |  |  |  |  |  |  |  | 1 | 1 | $\bigcirc$ |
| Upton St James |  | 1 |  |  | 1 | 1 |  |  |  | 1 | 00 |
| Warberry Academy |  |  |  |  |  | 1 |  |  |  | 1 | - 1 |
| White Rock |  |  |  |  |  |  |  |  | 1 | 1 | - 1 |
| Secondary | 3 | 8 | 10 | 8 | 29 | 4 | 7 | 7 | 6 | 24 | - -5 |
| Brixham College |  |  | 1 |  | 1 |  | 1 |  | 1 | 2 | $\bigcirc 1$ |
| Paignton Academy |  | 2 | 2 | 6 | 10 | 2 | 2 | 1 | 1 | 6 | - -4 |
| S Outhbert Mayne |  | 4 | 6 | 1 | 11 | 1 | 1 | 4 | 2 | 8 | - -3 |
| Teignmouth $\propto$ | 1 |  |  |  | 1 |  |  |  |  |  | - -1 |
| The Spires College | 1 |  |  | 1 | 2 |  | 3 | 1 | 2 | 6 | $\bigcirc \quad 4$ |
| Torquay Academy | 1 | 1 | 1 |  | 3 | 1 |  | 1 |  | 2 | -1 |
| TBGS |  | 1 |  |  | 1 |  |  |  |  |  | - -1 |
| Special |  | 1 |  |  | 1 | 1 | 1 |  |  | 2 | - 1 |
| Brunel School |  | 1 |  |  | 1 | 1 |  |  |  | 1 | 0 |
| Combe Pafford |  |  |  |  |  |  | 1 |  |  | 1 | - 1 |
| Grand Total | 6 | 16 | 13 | 10 | 45 | 8 | 12 | 14 | 9 | 43 | 1) -2 |

There have been fewer exclusions year on year. In the first week of the summer term there have already been three and two further children placed in new settings by the SEND and Virtual School Teams to avoid exclusion.

Children open to social care and/or with Free School Meal entitlement account for 50\% of all exclusions whilst the FSM cohort is $29 \%$ of all children.
$75 \%$ of all exclusions are of children with SEND. (88\% in Primary phase)

## 3. Elective Home Education (EHE)

3.1 Elective Home Education numbers continue to rise from a pre pandemic low of $0.9 \%$ (164) of school aged children to $2.5 \%$ (500) in April 2024. These 500 children would be funded at approximately £2.5M per year if in schools.


The graph above shows the rate of children leaving schools to EHE vs the number the team can support to return.

The current rate of leavers to EHE is 8.3 a week. This is the highest recorded rate by $3 \%$. There is no sign of the rate slowing as we would expect at this time of year.
3.2 The numbers per Year group as of April 2024 are as below:

| Yr Group | $\mathbf{1}$ | $\mathbf{2}$ | $\mathbf{3}$ | $\mathbf{4}$ | $\mathbf{5}$ | $\mathbf{6}$ | $\mathbf{7}$ | $\mathbf{8}$ | $\mathbf{9}$ | $\mathbf{1 0}$ | $\mathbf{1 1}$ |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Active | 16 | 19 | 28 | 21 | 23 | 32 | 53 | 53 | 89 | 86 | 80 |

3.3 The previous hypothesis that the 'bulge' in Years 10 and 11 would work through the system and lead to a reduction in numbers was incorrect. Significant increases in year for Year Groups 7, 8 and 9 suggest that there is a group of parents who start at secondary phase and, over time, come to believe that remaining in school does not benefit their child.
3.4 The active cohort contains 104 children at SEN Support and 24 with EHCPs.
3.5 The most common reasons given for moving to Elective Home Education are dissatisfaction with the school due to alleged bullying, failure to meet SEN needs or failure to support or prevent mental health deteriorating. ( 215 children). 149 parents declined to give a response. One year 11 child's family suggested that the school had recommended EHE.

## 4. School Attendance

### 4.1 The relative position of the LA from DfE as live data is:

| Data as at 22/04/24 | Primary | Secondary | Special |
| :--- | :--- | :--- | :--- |
| \% Attendance | $93.77 \%(94.46 \%)$ | $89.32 \%(90.59 \%)$ | $85.03 \%(85.65 \%)$ |
| Position vs 153 LAs | $148^{\text {th }}\left(141^{\text {st }}\right)$ | $142^{\text {nd }}\left(136^{\text {th }}\right)$ | $146^{\text {th }}\left(121^{\text {st }} / 149\right)$ |

(November figures in parentheses)
4.2 The most common reason given for absence is illness. Torbay has the highest percentage of primary phase absence through illness in the country. In secondary phase, only S Tyneside has greater absence through illness.
4.3 Torbay is an outlier regarding absence through arriving late to school after the registers close.
4.4 Torbay is also an outlier for the use of the E code for exclusion and suspension with only one local authority (Norfolk) suspending for a greater percentage of sessions at Primary Phase.
5. Part time and Educated Other Than At School (EOTAS)

5.1 We remain committed to championing children's rights to a full-time education, however, the use of reduced timetables in Torbay remains high. Part time timetables should only be implemented in very exceptional circumstances, where it is in a pupil's best interests and for the shortest time necessary.

The data per school is below, showing all reduced timetable requests submitted to the LA between $1^{\text {st }}$ September 2023 and 1st April 2024.

## Primary



## Secondary



## Special



## Lodestar

| Lodestar Academy | 2 | 1 | 4 | 6 | 13 |
| :--- | :--- | :--- | :--- | :--- | :--- |
| Grand Total | 2 | 1 | 4 | 6 | 13 |



The graph above shows reduced timetables per year group.
5.2 This academic year there have been 15 children registered as EOTAS as a result of exclusion. 9 Primary, 5 Secondary and 1 from AP. 6 of these children have now returned to a school setting.
5.3 At the time of writing, there are currently 9 pupils registered as EOTAS with the Vulnerable Pupils team.
5.4 We currently have eleven EHCP 16+ pupils on EOTAS and 28 EHCP pupils of compulsory school age.

## 6. Challenges

The following challenges to the system are of note:

1. Medical Absence.
2. Low numbers of excluded children returning to mainstream schools
3. $6^{\text {th }}$ day settings are full, with waiting lists.
4. Vulnerable children are on part time provision awaiting places at registered settings.
5. Fair Access referrals from schools are increasing.
6. Parents report being dissuaded from applying to schools when visiting.

## 7. Activity

The local authority has taken the following actions:

1. Used reserves to employ two additional Attendance Improvement Officers.
2. Employed an Attendance Youth Worker
3. Agreed an Educational Neglect definition for referrals.
4. Provided an Attendance Graduated Response.
5. Are seeking to appoint and additional EHE Officer from LA funding.
6. Tasked the Virtual School Extended Duties Officers with a focus on SEMH children at KS2/3 transition.
7. An attendance officer attends all Early Help Panels
8. Rewritten the Penalty Notice Code of Conduct to ensure greater consistency between schools.
9. Procured an IT solution for Parental Legal measures around attendance.
10. Funded a social media campaign focused on the wards with the poorest attendance.
11. Provided advice and support via:

- Attendance clinics
- Attendance forums
- Risk of Exclusion Panels
- Risk of Exclusion Case Conferences
- Primary Behaviour, ASC and Learning Needs outreach

Secondary Schools are:

1. Increasingly likely to work together to avoid exclusion.
2. Working between schools to reintegrate some children after exclusion without referral to Lodestar Academy.

## 7. Summary

This report can be summarised as follows:

1. Torbay has a slightly improving number of exclusions at secondary phase but a worsening number at primary phase.
2. Children who have been excluded struggle to find a new mainstream school as schools use fair access processes to resist admission.
3. The alternative provision for children who have been excluded is beyond capacity.
4. Children who experience disadvantage through SEN or low family income (FSM) are disproportionately suspended and excluded.
5. They are also less likely to attend school well.
6. Torbay has an exceptional amount of authorised absence through illness and suspension.
7. Torbay has also seen exceptional growth in the number of families choosing to leave schools and educate their children themselves.

Appendices

## Previous Education for Active EHE Cases

| All Saints Babbacombe | 2 |
| :---: | :---: |
| Barton Hill | 16 |
| Brixham Cofe | 3 |
| Cockington | 16 |
| Collaton St Mary | 2 |
| Curledge Street | 8 |
| Eden Park | 10 |
| Ellacombe | 2 |
| Furzeham | 7 |
| Hayes | 5 |
| Homelands | 1 |
| Ilsham | 3 |
| King's Ash | 3 |
| Oldway | 6 |
| Our Lady of the Angels | 1 |
| Preston | 5 |
| Priory | 3 |
| Roselands | 4 |
| Sherwell Valley | 1 |
| Shiphay | 4 |
| St Margarets | 3 |
| St Marychurch | 8 |
| Torre | 1 |
| Upton St James | 1 |
| Warberry | 2 |
| Watcombe | 2 |
| Whiterock | 5 |


| Brixham | 11 |
| :--- | :---: |
| St Cuthbert Mayne | 43 |
| South Devon High | 1 |
| The Spires | 32 |
| Torquay Academy | 23 |
| TBGS | 3 |
| TGGS | 2 |
| Paignton Academy | 47 |


| Independent Sector | 2 |
| :--- | :---: |
| Never Schooled | 44 |
| Not Known | 5 |
| OOA | 62 |
| KEVICC | 1 |
| Combe Pafford | 3 |
| Mayfield | 5 |
| Lodestar | 2 |

